

Courses of Action Open to U. S. in Cuban Situation

A/ If USSR agrees to remove IL-28s, U. S. will

- 1) lift quarantine and terminate 10/23 proclamation;
- 2) continue air surveillance - without further announcement - in part to guard against possibility that some offensive weapons remain in Cuba;
- 3) withhold registering with SC-UN declaration confirming U.S. assurance against invasion of Cuba until agreement has been reached on "suitable safeguards" in support of Soviet undertaking to halt further introduction of offensive weapons into Cuba. Such safeguards should include some international "presence" in Cuba - UN, OAS or Caribbean Peace Commission - and should include some reciprocal features - such as inspection of suspected refugee training areas in Central America - as a basis for gaining Castro's consent. The latter might also be obtained as part of the Latin America nuclear-free zone proposal.

B/ If USSR refuses to remove IL-28s, U. S will

- 1) continue limited quarantine by boarding, as well as intercepting and hailing all ships enroute to Cuba, applying such procedures first to Free World non-Soviet charter ships, next to Free World ships on charter to Soviet, then to Bloc ships and finally to Soviet ships;
- 2) continue air surveillance with announcement as to its necessity dictated by absence of on-site verification of offensive weapons removal and presence of IL-28 bomber threat;
- 3) treat assurance against invasion of Cuba in President's letter of October 27th as not in effect because of non-performance by Soviet.

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